Postal Regulatory Commission Submitted 12/8/2022 2:50:42 PM Filing ID: 123696 Accepted 12/8/2022

#### BEFORE THE POSTAL REGULATORY COMMISSION WASHINGTON. D.C. 20268–0001

COMPETITIVE PRODUCT PRICES
INTERNATIONAL PRIORITY AIRMAIL, COMMERCIAL EPACKET,
PRIORITY MAIL EXPRESS INTERNATIONAL, PRIORITY MAIL
INTERNATIONAL & FIRST-CLASS PACKAGE INTERNATIONAL
SERVICE WITH RESELLER CONTRACT 2 (MC2020-169)
NEGOTIATED SERVICE AGREEMENTS

Docket No. CP2020-192

NOTICE OF THE UNITED STATES POSTAL SERVICE OF FILING MODIFICATION TWO TO INTERNATIONAL PRIORITY AIRMAIL, COMMERCIAL EPACKET, PRIORITY MAIL EXPRESS INTERNATIONAL, PRIORITY MAIL INTERNATIONAL & FIRST-CLASS PACKAGE INTERNATIONAL SERVICE WITH RESELLER CONTRACT 2 NEGOTIATED SERVICE AGREEMENT (December 8, 2022)

The agreement that is the subject of the docket referenced above is currently scheduled to expire on February 28, 2023.<sup>1</sup>

Attached to this notice, as Attachment 1, is a redacted version of Modification Two to the agreement that is the subject of the docket referenced above. The modification revises Articles 2, 3, 7, 8, 10, 12, 14, 20, 22, and 34 of the Agreement changes Article 20 so that the Agreement will remain in effect until May 31, 2024, and adds annexes 1B, 2B, 3B, 4B, 5B, 6B, 7B, 8B and 9B to the Agreement. In addition, the certified statement required by 39 C.F.R. § 3035.105(c)(2) is included with this filling, as Attachment 2. The Postal Service is also including with this filling redacted versions of the revised supporting financial documents in separate Excel files.

<sup>&</sup>lt;sup>1</sup> PRC Order No. 5824, Order Approving Modification One to International Priority Airmail, Commercial ePacket, Priority Mail Express International, Priority Mail International & First-Class Package International Service with Reseller Negotiated Service Agreements, Docket Nos. MC2020-169 and CP2020-192, January 21, 2021, at 6.

The Postal Service is filing under seal Modification Two, as well as revised supporting financial documents in separate Excel files, for the contract that is the subject of this docket. With respect to the non-public versions of Modification Two and revised supporting financial documents filed under seal, the Postal Service hereby incorporates its Application for Non-Public Treatment filed in conjunction with its notice dated June 15, 2020, in this docket.<sup>2</sup> In addition, the Postal Service recently provided notice to all foreign postal operators within the Universal Postal Union network through an International Bureau Circular issued on November 8, 2021, that the Postal Service will be regularly submitting certain business information to the Commission. Some UPU-designated foreign postal operators may have a proprietary interest in such information.<sup>3</sup> The circular includes information on how third parties may address any confidentiality concerns with the Commission.

<sup>&</sup>lt;sup>2</sup> USPS Request to Add International Priority Airmail, Commercial ePacket, Priority Mail Express International, Priority Mail International & First-Class Package International Service with Reseller Contract 2 to Competitive Product List and Notice of Filing Materials Under Seal, Docket Nos. MC2020-169 and CP2020-192, June 15, 2020, Attachment F.

<sup>&</sup>lt;sup>3</sup> In addition, in the event of a preliminary determination of non-public status under 39 C.F.R. § 3011.103, or a request for access to non-public materials under 39 C.F.R. § 3011.301, or a motion for disclosure of nonpublic materials under 39 C.F.R. § 3011.400, or a request for disclosure of materials for which non-public treatment has expired under 39 C.F.R. § 3011.401, the Postal Service notes, on Canada Post's behalf that differences in the official observation of national holidays might adversely and unduly affect Canada Post's ability to avail itself of the times allowed for response under the Commission's rules. In such cases, Canada Post has requested that the Postal Service convey its preemptive request that the Commission account for such holidays when accepting submissions on matters that affect Canada Post's interests. A listing of Canada's official holidays can be found at: https://www.canadapost-postescanada.ca/cpc/en/support/kb/sending/general-information/find-out-operating-hours-on-holidays.

Respectfully submitted,

UNITED STATES POSTAL SERVICE

By its attorneys:

Anthony F. Alverno Chief Counsel Global Business and Service Development Corporate and Postal Business Law Section

Christopher C. Meyerson Bethanie E. Ramsey Attorneys

475 L'Enfant Plaza, S.W., Room 6109 Washington, D.C. 20260-1101 (202) 268-7820 christopher.c.meyerson@usps.gov December 8, 2022

#### MODIFICATION TWO TO THE GLOBAL PLUS SERVICE AGREEMENT BETWEEN THE UNITED STATES POSTAL SERVICE AND

This Modification amends the Global Plus Service Agreement ("Agreement") between ("Contractholder"), with offices at States Postal Service ("USPS" or "Postal Service"), an independent establishment of the Executive Branch of the United States Government, with offices at 475 L'Enfant Plaza SW, Washington, DC 20260-9998, signed by the Contractholder on June 3, 2020, and by the USPS on June 8, 2020, as amended by Modification One, signed by the Contractholder on December 8, 2020, and by the USPS on December 9, 2020. The Contractholder and the USPS may be referred to individually as a "Party" and together as the "Parties."

The purpose of this Modification is to make the following seventeen changes to the Agreement.

First, the following paragraph (32) is added to Article 2.

(32) "Modification Two Effective Date" means the first date on which USPS is willing to accept Qualifying Mail in accordance with Modification Two to this Agreement.

Second, the section of Article 3(4)(a) that concerns IPA M-bags is replaced with the following:

#### ☐ IPA M-bags

Every IPA M-bag item must comply with the preparation requirements set forth in IMM 260 and 292 for direct sacks of printed matter to a single addressee at a single address, as well as the IPA Presort Drop Shipment Pallet Option Preparation Requirements Document.

Third, the last paragraph of Article 3 is replaced with the following,

The following is not Qualifying Mail: (a) Any Flat Rate item; (b) any mail or shape not checked above; (c) any mail or shape for which prices for that mail or shape are not included in an Annex to this Agreement; (d) Any item destined for any country included in Country Group E-1 under Supplement No. 1 to Title 15, Code of Federal Regulations, Part 740; (e) Any item addressed to persons or entities identified on the Office of Foreign Assets Control's ("OFAC's") Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders List, the Bureau of Industry and Security's ("BIS's") Denied Persons List, or BIS's Entity List, or subject to active sanctions by the U.S. Department of State pursuant to Executive Order No. 13382; (f) Any item tendered on behalf of third parties or entities identified on OFAC's Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders List, BIS's Denied Persons List, or BIS's Entity List, or subject to active sanctions by the U.S. Department of State pursuant to Executive Order No. 13382; and (g) any item that is not in compliance with any requirements set forth in this Agreement, including addressing, content, or payment requirements.

Fourth, Article 7(6) is replaced with the following.

(6) Monthly Reporting. (a) To provide the USPS with a report, at a frequency to be mutually determined, in a format to be specified by the USPS that states for PMEI, PMI, FCPIS, IPA, IPA M-bags, CeP including Duty and Tax Chargeback Qualifying Mail tendered by the Mailer, the total revenue, pieces, and weights for each product mailed in the preceding month separated by point of tender to the USPS, destination country, and country price group for each permit number that the Mailer has informed the USPS of pursuant to Article 7, Paragraph 4 of this Agreement; this report requirement shall include all refunds presented to the USPS since the last report was tendered and indicate payments made. The final month of the Agreement shall also be reported in accordance with these requirements. (b) Regardless of whether or not the Mailer and USPS have mutually determined the frequency for when Mailer shall provide to USPS the report

set forth in Paragraph 6(a) of Article 7, the USPS may request such a report at any time, and Mailer shall provide the report within seven days.

Fifth, Article 7(8) is replaced with the following.

(8) <u>Address Labels and Customs Declarations</u> To create address labels and Customs declarations for Qualifying Mail using USPS-provided Global Shipping Software (GSS) or other USPS-approved software.

Sixth, Article 7(15) is replaced with the following.

(15) Responsibility. The Mailer, having provided the USPS with Mailer's Permit number and
notification of intent to mail under the terms of Article 7 Paragraph 4 of this Agreement, must
follow the terms and conditions set forth in this Agreement as they pertain to the preparation of,
tender of, and payment for mailings.
The Mailer must respond promptly to any inquiries from the Postal Service
concerning any item tendered to the Postal Service that includes a Permit number that the Mailer
has informed the Postal Service of in accordance with Article 7 Paragraph 4 of this Agreement.

Seventh, the following paragraphs (9) and (10) are added to Article 8.

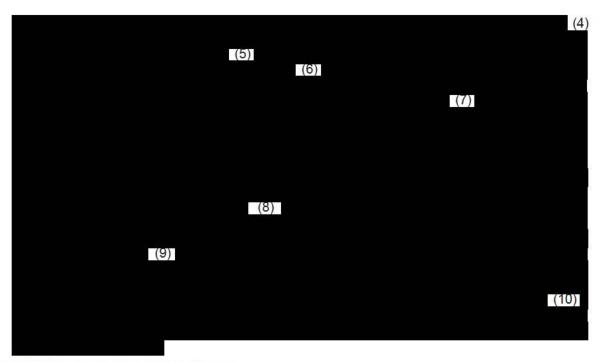
(9) Until 11:59 p.m. on the day prior to Modification Two Effective Date, the Mailer will continue to pay postage according to Annex 1A, Annex 2A, Annex 3A, Annex 4A and Annex 5A. (10) From Modification Two Effective Date until the expiration date of this Agreement, the Mailer will pay postage according to Annex 1B, Annex 2B, Annex 3B, Annex 4B and Annex 5B attached hereto, subject to the terms and conditions of this Agreement, including Article 22.

10. Customs Duties and Taxes under the Canada Duty and Tax Chargeback Program (1)

Eighth, Article 10 of the Agreement is replaced with the following.

Customs duties, taxes, and/or fees for Duty and Tax Chargeback Qualifying Mail tendered under this Agreement are the responsibility of the Mailer. (2) In addition to payment of duties and taxes, the Mailer agrees

(3)



Ninth, Article 12 is replaced with the following.

12. Non-Qualifying Mail when Contractholder acts as Reseller (1) "Non-Qualifying Mail" when Contractholder acts as Reseller means (a) any mail that does not meet the requirements set forth in Article 11 of this Agreement and (b) any item that is not in compliance with any requirement set forth in this Agreement including addressing, content and payment requirements. (2) In addition, Priority Mail Express International, Priority Mail International, and First-Class Package International Service items tendered to the USPS at a Business Mail Entry Unit or a USPS retail window shall be considered Non-Qualifying Mail. (3) The USPS, at its option and without forfeiting any of its rights under this Agreement, either may refuse to accept Non-Qualifying Mail or may accept Non-Qualifying Mail at the applicable published prices.

Tenth, the following paragraphs (c) and (d) are added to Article 14(1).

(c) Until 11:59 p.m. on the day prior to Modification Two Effective Date, the Reseller will continue to pay postage according to Annex 6A, Annex 7A and Annex 8A. (d) From Modification Two Effective Date until the expiration date of this Agreement, the Reseller will pay postage according to Annex 7B, Annex 8B and Annex 9B attached hereto, subject to the terms and conditions of this Agreement, including Article 22.

Eleventh, Article 14(2) is replaced with the following.

(2) [Reserved].

Twelfth, Article 14(8) is replaced with the following.

(8) <u>Software</u>. (a) If postage payment is through a PC Postage Provider, to require the Reseller's Customers to apply address labels and Customs declarations to Qualifying Mail using the software provided by the approved PC Postage Provider which the Reseller has identified as its chosen postage payment intermediary. (b) If postage payment is through eVS® to create address labels for PMEI, PMI, and FCPIS Qualifying Mail using eVS® and to send the required Customs information for each Qualifying Mail item to USPS through USPS PTR Shipping Services file 1.7 or 2.0, in accordance with the most recent versions of USPS Export Compliance Customs Data Requirements and USPS Guidelines for Privately Printed Customs Declarations Forms. (The most recent versions of these two documents, as of July 28, 2022, were available at <a href="https://postalpro.usps.com/node/3973">https://postalpro.usps.com/node/3973</a> and <a href="https://postalpro.usps.com/node/2713">https://postalpro.usps.com/node/3973</a> and <a href="https://postalpro.usps.com/node/2713">https://postalpro.usps.com/node/2713</a>.) (8A) Reports.

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To provide a report to the USPS, if requested, within seven days, that includes the total revenue, pieces, and weights for each product mailed in the preceding month separated by point of tender to the USPS, destination country, and country price group for each of Reseller's PC Postage Provider account numbers and Reseller's eVS® permit numbers that Reseller has informed the USPS of pursuant to Article 14, Paragraph 4 of this Agreement.

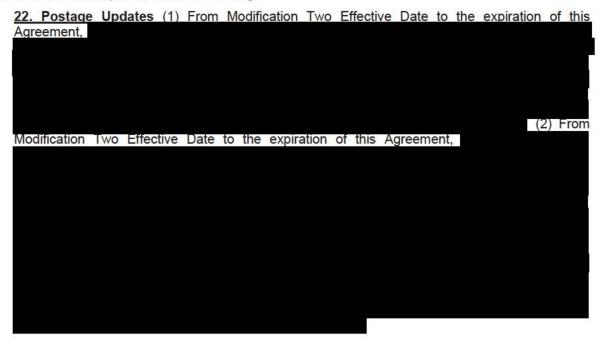
Thirteenth, Article 14(10) is replaced with the following.

(10) Notices to Reseller's Customers. To provide notice to the Reseller's Customers of the terms and conditions identified in this Agreement as requiring such notice. To ensure that the Reseller's Customers are bound by and agree to comply with all requirements that the Reseller is subject to under this Agreement, and that each Reseller's Customer's access to rates in accordance with Article 14 of this Agreement may be terminated or suspended in accordance with the terms of this Agreement. In addition, in the event that the Reseller receives a written notice from the USPS indicating that a Reseller's Customer has breached any terms of this Agreement, the Reseller shall terminate the Reseller's Customer's access effective as of the termination date set forth in said notice, unless the Reseller's Customer, as applicable, cures such breach to the USPS' satisfaction prior to said date.

Fourteenth, Article 20(1) of the Agreement is replaced with the following.

20. Term of the Agreement (1) The USPS will notify the Contractholder of the Effective Date of the Agreement within thirty (30) days after receiving the approval of the entities that have oversight responsibilities for the USPS. In addition, the USPS will notify the Contractholder of the Modification One Effective Date as soon as possible, but no later than thirty (30) days after receiving the approval of the entities that have oversight responsibilities for the USPS. Also, the USPS will notify the Contractholder of the Modification Two Effective Date as soon as possible, but no later than thirty (30) days after receiving the approval of the entities that have oversight responsibilities for the USPS. The Agreement shall remain in effect until May 31, 2024, unless terminated sooner pursuant to Article 21, Article 32, or Article 43.

Fifteenth, Article 22 is replaced with the following.



Sixteenth, Article 34(1) is replaced with the following.

34. Notices (1) All notices or demands required by this Agreement shall be sufficient if delivered personally or mailed via Priority Mail Express to the following individuals: To the United States Postal Service: Managing Director, Global Business, United States Postal Service, 475 L'Enfant Plaza, SW Room 5012, Washington, DC 20260-4016; To the Contractholder:

or via e-mail to the United States Postal Service at: <a href="mailto:icmusps@usps.gov">icmusps@usps.gov</a> and to the Contractholder at:

Seventeenth, Annexes 1B, 2B, 3B, 4B, 5B, 6B, 7B, 8B and 9B attached to this Modification are added to the Agreement.

All other terms and conditions of the Agreement shall remain in force.

The Parties acknowledge and understand that all obligations of the USPS under this Modification shall be contingent on the USPS receiving approvals (hereinafter "Conditions Precedent") from one or more internal and external bodies that have oversight responsibilities. Conditions Precedent may include, but are not limited to: approvals or, if applicable, non-objection, from responsible USPS management officials, the USPS Board of Governors, the USPS Governors, the Postal Regulatory Commission, and/or any other governmental body with oversight responsibility for the USPS. The Parties acknowledge that this Modification may not be approved by such individuals or bodies. Until such time that all Conditions Precedent are fulfilled that are necessary to allow the USPS to provide the products or services contemplated under the Agreement, no obligation shall exist for the USPS and no benefit shall inure to either Party. In the event that the Conditions Precedent are not fulfilled, the USPS shall have no liability, which shall include no obligation to pay costs associated with any action taken by the Contractholder prior to the Effective Date of this Modification. Further, in the event of termination of the Agreement or the failure of any Condition Precedent, the USPS shall not be held liable for any damages including, without limitation, actual, special, indirect, incidental, punitive, consequential, or any other damages, which shall include but not be limited to damages for loss of business profits; business interruption; any other loss; and/or any costs incurred by either Party attributable to such non-approval such as attorney's fees.

The Contractholder acknowledges that this Modification and supporting documentation will be filed with the Postal Regulatory Commission ("Commission") in docketed proceedings (MC2020-169 and CP2020-192). The Contractholder authorizes the USPS to determine the scope of information that must be made publicly available in any Commission docketed proceeding in which information related to this Modification must be filed. The Contractholder further understands that any unredacted portion of the Modification or supporting information will be available on the Commission's public website, <a href="http://www.prc.gov">http://www.prc.gov</a>. In addition, the USPS may be required to file information in connection with this Modification (including revenue, cost or volume data) in other Commission dockets, including the Commission docket number for the Annual Compliance Report (ACR) for the USPS fiscal year(s) in which this Agreement is in effect. Each ACR docket has a distinct docket number, such as ACR202#, in which "202#" signifies the USPS fiscal year to which the ACR pertains. The Contractholder has the right, in accordance with the Commission's rules, to address its confidentiality concerns directly with the Commission. The procedure for making an application to the Commission for non-public treatment of materials believed to be protected from disclosure is found in part 3011 of the regulations concerning the Commission in Title 39 of the Code of Federal Regulations.

The Parties may execute this Modification in one or more counterparts (including by facsimile or by electronic means such as .pdf format). Not all Parties need be signatories to the same document. All counterpart signed documents shall be deemed an original and one instrument.

In witness whereof, this Modification is deemed executed on the latter of the two dates accompanying the Parties' signatures.

#### ON BEHALF OF THE UNITED STATES POSTAL SERVICE:

Signature:	Kob Ferraro	
Name:	Rob Ferraro	
Title:	Director of Specialized Sales	
Date	12/7/2022	
ON BEHALF OF		
Signature:		
Name:		
Title:		
Date:	12/7/2022	

	CONTRACTHOLDER AS "MAILER" ANNEXES
ANNEX 1B	MAILER PMEI ANNEX - PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL
ANNEX 2B	MAILER PMI ANNEX - PRICES FOR PRIORITY MAIL INTERNATIONAL
ANNEX 3B	MAILER FCPIS ANNEX - PRICES FOR FIRST CLASS PACKAGE INTERNATIONAL SERVICE
ANNEX 4B	MAILER IPA ANNEX - PRICES FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE
ANNEX 5B	MAILER CeP ANNEX - PRICES FOR COMMERCIAL E-PACKET SERVICE
ANNEX 6B	PMEI, PMI, AND FCPIS REQUIREMENTS ANNEX - REQUIREMENTS TO RECEIVE DISCOUNT OFF OF PUBLISHED COMMERCIAL BASE PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL FIRST-CLASS PACKAGE INTERNATIONAL SERVICE THAT ARE
	PRESORT DROP SHIPMENT SERVICE - <u>PRESORTED AND TENDERED</u> AT A USPS INTERNATIONAL SERVICE CENTER (ISC)
	DROPSHIP SERVICE - TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC)
	CONTRACTHOLDER AS "RESELLER" ANNEXES
ANNEX 7B	RESELLER PMEI ANNEX - PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL
ANNEX 8B	RESELLER PMI ANNEX - PRICES FOR PRIORITY MAIL INTERNATIONAL

INTERNATIONAL SERVICE

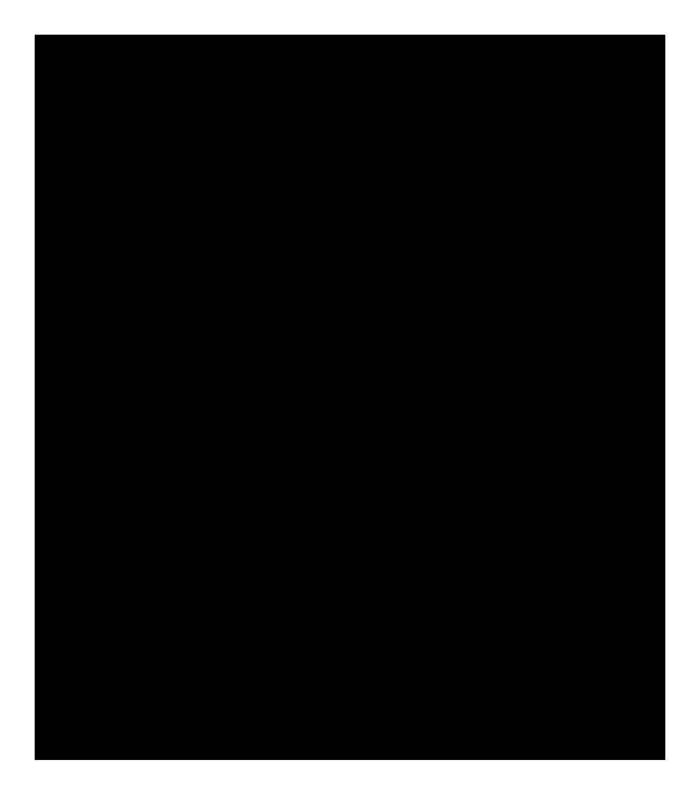
ANNEX 9B

RESELLER FCPIS ANNEX - PRICES FOR FIRST-CLASS PACKAGE

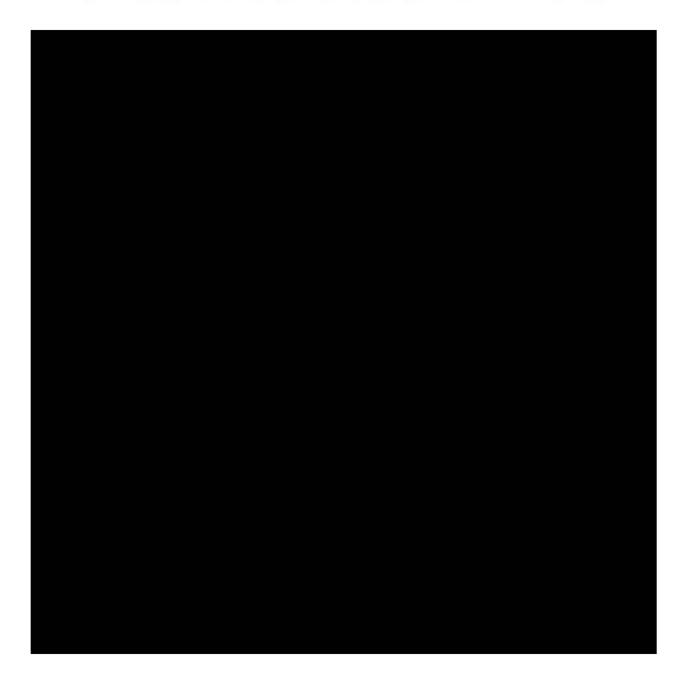
# ANNEX 1B MAILER PMEI ANNEX – CONTRACTHOLDER AS "MAILER" PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL QUALIFYING MAIL



## ANNEX 2B MAILER PMI ANNEX – CONTRACTHOLDER AS "MAILER" PRICES FOR PRIORITY MAIL INTERNATIONAL QUALIFYING MAIL



#### ANNEX 3B MAILER FCPIS ANNEX – CONTRACTHOLDER AS "MAILER" PRICES FOR FIRST-CLASS PACKAGE INTERNATIONAL SERVICE QUALIFYING MAIL



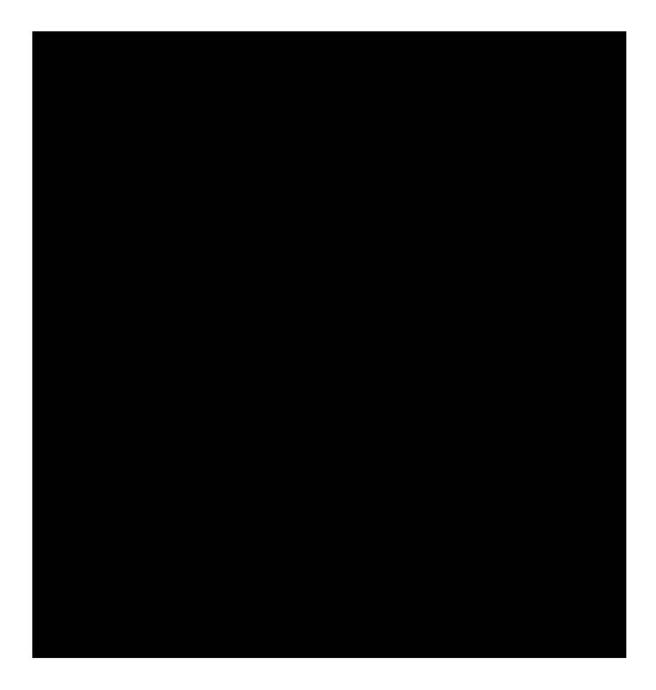
## ANNEX 4B MAILER IPA ANNEX – CHART 1 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE: LETTERS AND POSTCARDS



### ANNEX 4B MAILER IPA ANNEX – CHART 2 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE: FLATS



## ANNEX 4B MAILER IPA ANNEX – CHART 3 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE: PACKETS



# ANNEX 5B MAILER CeP ANNEX PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR COMMERCIAL EPACKET SERVICE



#### ANNEX 6B PMEI, PMI, AND FCPIS REQUIREMENTS ANNEX CONCERNING PRESORT DROP SHIPMENT SERVICE FOR CONTRACTHOLDER AS "MAILER"

REQUIREMENTS TO RECEIVE DISCOUNT OFF OF PUBLISHED COMMERCIAL BASE PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL

AND FOR FIRST-CLASS PACKAGE INTERNATIONAL SERVICE
THAT ARE
PRESORTED AND TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC)

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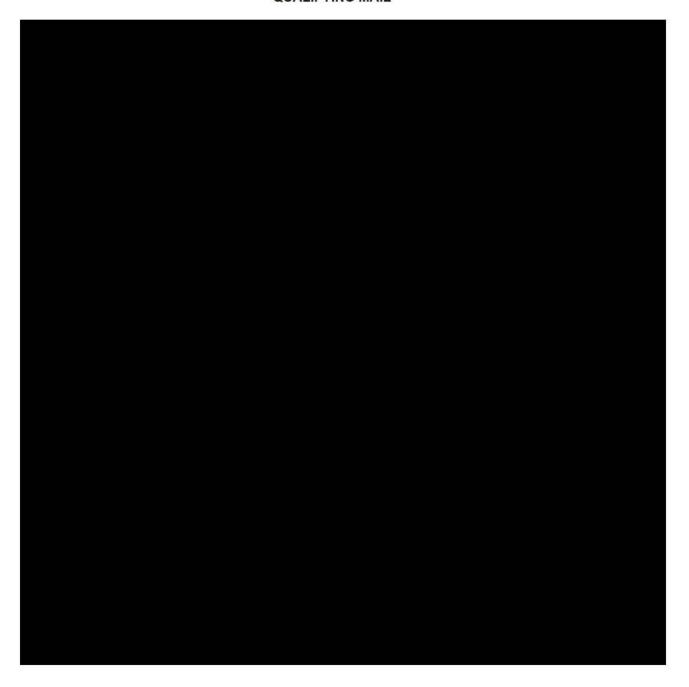
#### ANNEX 6B PMEI, PMI, AND FCPIS REQUIREMENTS ANNEX CONCERNING DROPSHIP SERVICE FOR CONTRACTHOLDER AS "MAILER"

#### REQUIREMENTS TO RECEIVE DISCOUNT OFF OF PUBLISHED COMMERCIAL BASE PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL

THAT ARE TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC)

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7765	
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	and
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# ANNEX 7B RESELLER PMEI ANNEX – CONTRACTHOLDER AS "RESELLER" PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL QUALIFYING MAIL



### ANNEX 8B RESELLER PMI ANNEX – CONTRACTHOLDER AS "RESELLER" PRICES FOR PRIORITY MAIL INTERNATIONAL QUALIFYING MAIL



## ANNEX 9B RESELLER FCPIS ANNEX – CONTRACTHOLDER AS "RESELLER" PRICES FOR FIRST-CLASS PACKAGE INTERNATIONAL SERVICE QUALIFYING MAIL



Attachment 2 to Postal Service Notice PRC Docket No. CP2020-192

Certification of Prices for

International Priority Airmail, Commercial ePacket,
Priority Mail Express International, Priority Mail International

& First-Class Package International Service with Reseller Contract 2

I, Karen Meehan, Director, International Pricing and Financial Reporting,

Finance Department, United States Postal Service, am familiar with the prices

and terms for International Priority Airmail, Commercial ePacket, Priority Mail

Express International, Priority Mail International & First-Class Package

International Service with Reseller Contract 2. The prices and terms contained in

this contract were established by the Decision of the Governors of the United

States Postal Service on the Establishment of Prices and Classifications for

Domestic Competitive Agreements, Outbound International Competitive

Agreements, Inbound International Competitive Agreements, and Other Non-

Published Competitive Rates, adopted February 7, 2019 (Governors' Decision

No. 19-1).

I hereby certify, based on the financial analysis provided herewith, that the

prices are in compliance with 39 U.S.C § 3633 (a)(1), (2), and (3). They are

expected to cover attributable costs. There should therefore be no subsidization

of competitive products by market dominant products. This contract should not

impair the ability of competitive products on the whole to cover an appropriate

share of institutional costs.

Karen B. Meehan Digitally signed by Karen B. Meehan Date: 2022.12.08 14:11:49 -05'00'

Karen Meehan